

Archaeology and Historic Preservation: *Getting Beyond Regulations*



Thursday October 25, 2018
IACC Wenatchee
Holly Borth/Greg Griffith
Department of Archaeology & Historic Preservation

What is “historic preservation”?

“Preservation is about deciding what’s important, figuring out how to protect it, and passing along an appreciation for what was saved to the next generation. Preservation is hands on”

National Park Service website: www.nps.gov/history/preservation.htm

National Historic Preservation Act (NHPA)



Lady Bird Johnson: NHPA signed into law 10/15/1966

- Established historic preservation as sound public policy and an environmental discipline
- Established Preservation Office(r)s (SHPO & THPO)
- Recognized tribal sovereignty & vested interest in cultural resource protection
- Charged federal agencies to set an example to protect heritage resources
- Created Section 106 consultation process
- Established the National Register of Historic Places
- Recognized “local significance”
- CLG program established a federal-state-local preservation partnership

Washington State Historic Preservation Office (SHPO)/Department of Archaeology & Historic Preservation (DAHP)

Established by the national historic preservation act of 1966 & amendments

Also established by state legislation RCW 27.34

Directed by the state historic preservation officer (SHPO)

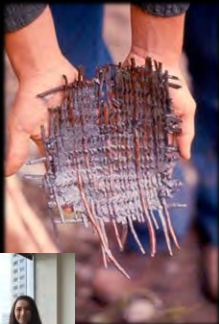


Allyson Brooks, Ph.D.



Mission Statement

The Department of Archaeology and Historic Preservation is Washington State's primary agency with knowledge and expertise in archaeology, historic preservation and the recovery of non-forensic human remains.



Nicholas Vann, Kim Gant, Hannah Armitage

State Historic Preservation Office(r) (SHPO)

- Funded through the federal Historic Preservation Fund and State General Funds
- Washington State Advisory Council on Historic Preservation
- Administers National Register, Washington Heritage Register, & WA Heritage Barn Register
- Keeper of the State's Inventory of Cultural Resource records
- Develops & maintains WISAARD system
- Plays a key role in Section 106 Reviews
- Certified Local Governments (CLG)
- Main Street Program
- State Historic Preservation Plan
- And more!!



What are cultural resources? At DAHP they are...

- Places, geography, landscapes, real estate...
- Above ground (i.e. buildings) and below ground (usually), (i.e. archaeological sites), and...underwater!
- Created/shaped by humans, hence “culture”.
- 50 years of age and older (there are exceptions).
- Evaluated for significance using criteria, usually National Register of Historic Places (NR or NRHP)



DAHP Program Areas

- Historic property designations
- Local historic preservation programs (CLG)
- Tax incentives & grants
- WA Main Street
- Historic preservation planning
- Education & Training
- Survey & Inventory
- Environmental review (106, 0505, SEPA)
- Anthropology
- *New:* Complete Streets



Historic designation programs:
The National Register of Historic Places, WA Heritage Register And
Heritage Barn Register

- The Secretary of the Interior/National Park Service is the Keeper of the National Register
- Properties can be locally or nationally significant to qualify
- Properties must meet criteria for listing & retain “integrity”
- Citizens have the right to nominate any property
- Owners of privately-owned nominated properties have the right to object
- Advisory Council reviews
- SHPO “recommends” to the Keeper

Michael Houser, NRHP
programs manager



What does “places” mean? For DAHP they are...

- Buildings
- Sites
- Structures
- Districts
- Objects
- Landscapes
- Traditional Cultural Places (TCPs)















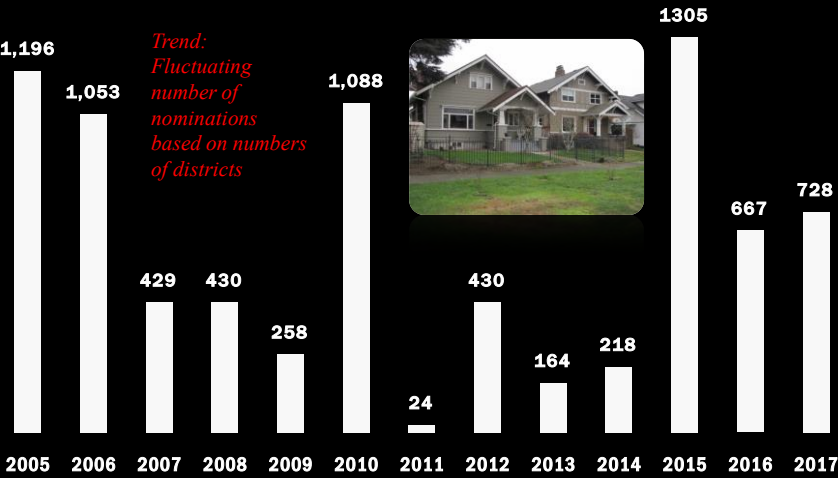
Designations? Doing the numbers...

- 1,590 listings on the National Register of Historic Places statewide.
- 270 National Register Historic district listings.
- 413 listings on the Washington Heritage Register of Historic Places statewide.
- 25 National Historic Landmark listings.
- 700+ Washington Heritage Barn Register listings.



WHR and NR nominations 2005 – 2017

Number of Contributing Properties Per Year



Total Number of Contributing Properties listed on WHR and NR = 16,300 +

Certified Local Governments (CLGs)

- “Certifies” local historic preservation programs as meeting NPS thresholds
- Locally adopted historic preservation ordinance
- Local historic preservation commission
- Local registers of historic places
- Are eligible to apply for federal \$\$ as grants for local preservation planning activities (i.e. survey, nominations, outreach, etc.)
- Holds regular commission meetings that comply with Open Public Meetings Act
- Provides expertise on preservation questions
- Administers Special Valuation property tax incentive
- Annually provides data to DAHP

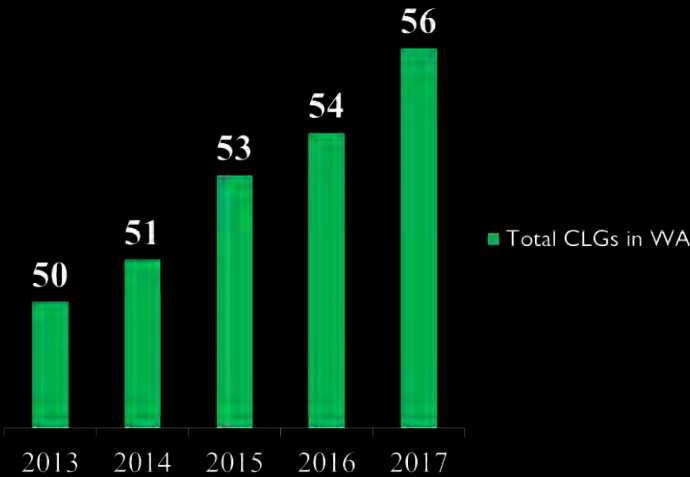
Kim Gant, CLG & Survey & Inventory programs manager



Certified Local Governments in Washington

New in 2017: College Place & Friday Harbor

43 out of 56 CLGs reporting



Preservation Tax Incentives & Sec. of the Interior’s Standards for Historic Properties

- 20% income tax credit on qualified rehabilitation expenditures
- Must adhere to the Secretary of the Interior’s Standards for Treatment of Historic Properties
- Advises property owners & managers on appropriate treatment of historic properties
- Reviews applications for federal preservation tax incentives
- Provides training on the Standards & tax incentives
- Reviews & comments on projects affecting historic properties



Nicholas Vann, State Historical Architect, Tax Incentives program manager



FEDERAL HISTORIC TAX CREDIT

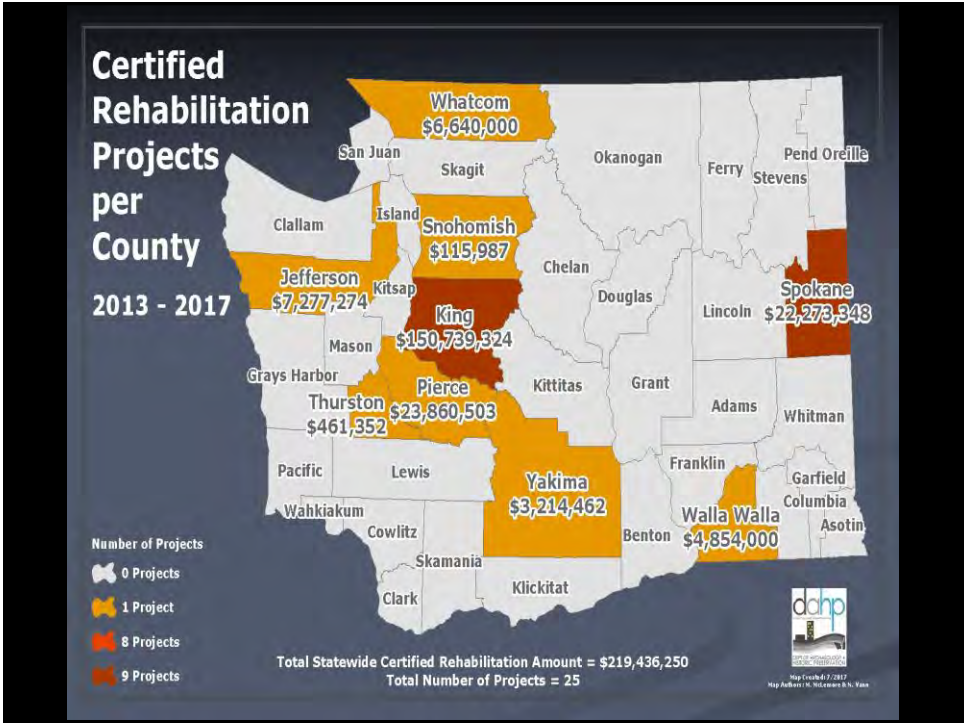
STATS IN WASHINGTON STATE

Since 1977 when the program began:

289 projects statewide
\$1.13 Billion Total QRE

129 Seattle projects for
\$779 million Total QRE
~\$6.04 million / project

60 Spokane projects for
\$159 million Total QRE
~\$2.65 million / project



WASHINGTON MAIN STREET

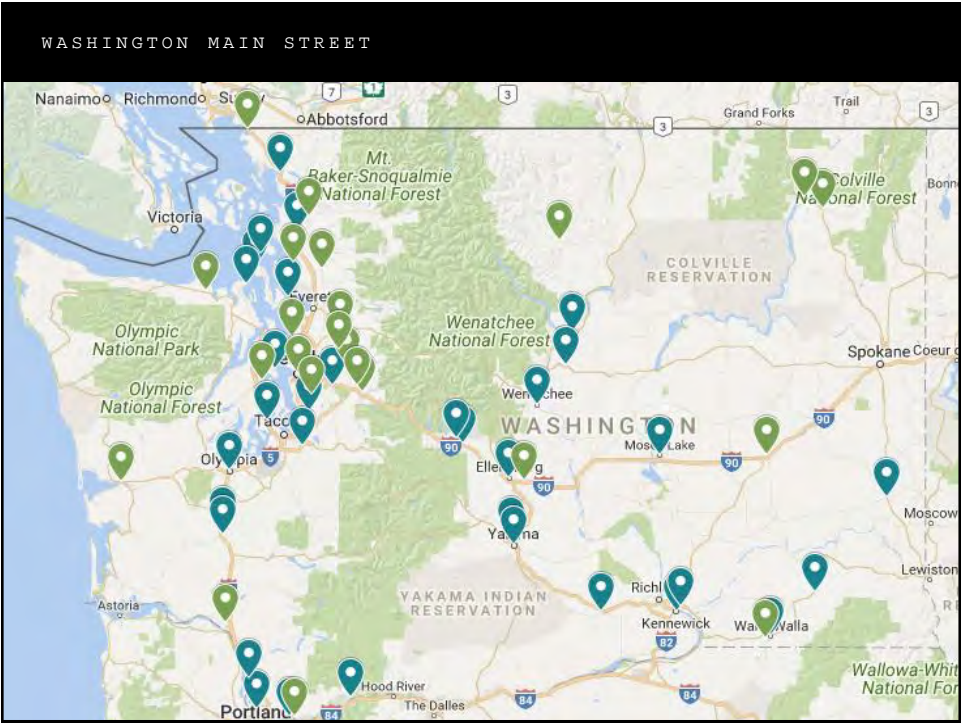
Main Street in Washington

protect the past, shape the future

DEPT OF ARCHAEOLOGY + HISTORIC PRESERVATION

WASHINGTON TRUST FOR HISTORIC PRESERVATION

Washington State MAIN STREET PROGRAM



WASHINGTON MAIN STREET

2017 Year End Statistics



420 Business Starts



1176 Jobs Created



A group photo of several people, likely business owners or employees, standing together and smiling. One person is holding a blue ribbon.

WASHINGTON MAIN STREET



235 Building Rehabs




\$66,530,811 in Private Investments




\$14,299,465 in Public Investments




WASHINGTON MAIN STREET



41204 Volunteer Hours



Valued at nearly \$1 Million

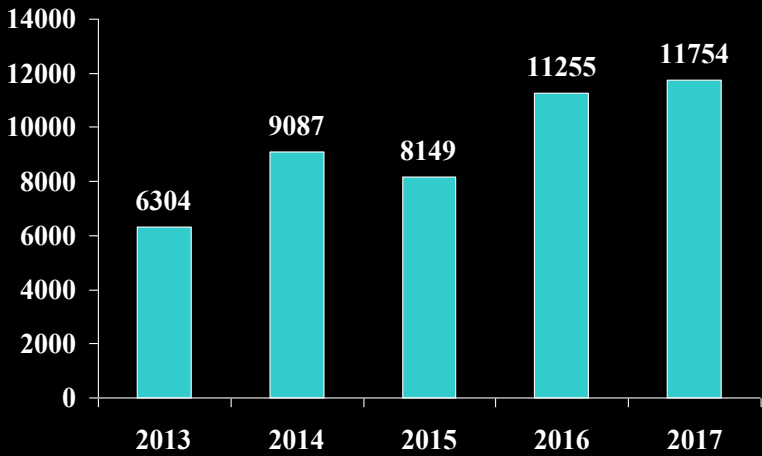


DAHP participates in project reviews within the following regulatory/review frameworks:

- State Environmental Policy Act (SEPA) 1971
- Governor’s Executive Order 05-05 (2005)
- National Historic Preservation Act of 1966
- Shoreline Management Act (SMA) 1971
- Growth Management Act (GMA) 1990
- RCW 27.34 Historic Preservation
- RCW 27.53 Archaeological Sites & Resources
- RCW 27.44 Indian Graves & Records



Federal and State/Local Projects
Total Responses



Section 106 of the NHPA

- Requires federal agencies to consider the “effect” of their actions on National Register listed/eligible historic properties.
- Actions are federal: funding, license, permit, authorization.
- Consultation is required; does not stop projects.
- Requires substantive technical information and informed decision making.
- Consultation with tribes and the SHPO required.
- Public participation required.
- Consultation responsibilities may be delegated.
- Examples: COE permits, HUD housing rehabs, DOE weatherization, FHWA road projects, NRCS soil conservation, FTA transit, etc.



Matthew Sterner (top)
Dennis Wardlaw



Rob Whitlam, State
Archaeologist

Governor's Executive Order 0505

- Administered by State agencies using State's Capital Budget funding.
- Tribes and SHPO afforded opportunity to comment on projects.
- Consideration of impacts and ways to avert negative impacts.
- 0505 responsibilities can be delegated to grantees, applicants.
- Examples: TIB road projects, COM weatherization grants, school/college construction, RCO parks/recreation facilities, fairgrounds, DSHS & DOC campus', etc.



A statewide review tool - SEPA

- **SEPA “may be the most powerful legal tool for protecting the environment of the state.”**
- **Requires all state and local governments to ensure that environmental values (including cultural resources) are considered during decision making.**
- **DAHP provides comments to local/state jurisdictions under SEPA regarding the impact of projects to significant cultural resources.**
- **Demolition/loss/alteration of significant cultural resources is considered a significant environmental impact and should be reviewed and/or mitigated.**



Holly Borth

Under State Statute, DAHP regulates:

- **Archaeological sites & excavations (RCW 27.53 & WAC 25-48-060)**
- **Indian Graves & Records (RCW 27.44)**
- **Preservation and maintenance of Abandoned Cemeteries (RCW 68.60)**
- **Inadvertent discoveries of (non-crime scene) human remains (RCW 68.60 & 27.44)**



Dr. Guy Tasa (left)
Juliette Vogel



A few words (and #s) about WISAARD...

- **Washington Information System for Architectural and Archaeological Records Data**
- **This interactive database stores ~ 30k archaeological site records, ~2,213+ National/State Register Listed Property records, ~619k+ inventoried properties, and ~25k survey reports.**
- **The “public” side of WISAARD is at:**
<https://fortress.wa.gov/dahp/wisaardp3/>
- **Intended to provide easy public access to DAHP records.**
- **Site records are protected and exempted from public disclosure by RCW 42.56.300.**
- **Must sign-up with SAW to access WISAARD.**
- **Gateway to consultation with DAHP.**



Annie Strader

WISAARD Screen Shot



Morgan McLemore

WISAARD's Searchable Database

Search for DAHP Data

WISAARD Washington Information System for Architectural & Archaeological Records Data

Dashboard Search Map Welcome, George

SEARCH CATEGORIES:

PROPERTY INVENTORIES (66047) SORT BY: FILTER RESULTS

PROPERTY INVENTORIES (66047)
 ARCHAEOLOGY (26243)
 CENETERIES (2506)
 COLLECTIONS (931)
 REGISTER (2415)
 PROJECTS (57125)
 MOA (914)
 HADS (734)
 HAER (429)
 DOCUMENTS (33854)

Historic Name: Ingleside School Hall
 Common Name: VFW Hall
 Location Address: Sallee Rd, vicinity of Possession, WA
 County:
 Determination of Eligibility: Determined Not Eligible - DAHP
 Built Date:

Historic Name: Bush Point Lighthouse
 Common Name:
 Location Address: S Smugglers Cove Rd, Whidbey Island, WA
 County:
 Determination of Eligibility:
 Built Date: 1933

Historic Name: Free Methodist Church
 Common Name: Little Brown Church
 Location Address: Maxwellton Rd and Sills Rd, vicinity of Maxwellton, WA
 County:
 Determination of Eligibility:
 Built Date: 1907

Historic Name: Cook, Daniel U. House
 Common Name: Clark, S.L., Homestead Cabin

1 - 20 of 66047 results

Search for designated properties, inventoried properties, projects, and other public records.

Complete Streets & DAHP 2018: what to know:

- DAHP nominates jurisdictions to Transportation Improvement Board (TIB) by 12/14/18.
- DAHP has 11 “nomination” slots.
- Application to be nominated by DAHP must be submitted by November 14, 2018.
- Has TIB determined your jurisdiction eligible?
- Nomination form is same as in 2016.
- We are looking to you to provide us with the responses to the questions...

DAHP has 3 questions to respond to:

1. Briefly describe what motivates your organization to nominate this agency?

This agency has demonstrated that it understands the connection between the Complete Streets ethic and sound historic preservation planning principles and approaches. The jurisdiction has an active Main Street and/or CLG program and supports and engages with these programs.

DAHP has 3 questions to respond to:

2. What indicators of the complete streets ethic have you seen in this agency?

This agency's Complete Streets ethic is manifested in routine cooperation and coordination with the local Main Street and/or a local preservation program(s) thru policy, planning, design, legislation, funding, dialogue, etc.

DAHP has 3 questions to respond to:

3. Has your organization been involved in complete streets planning with this agency?
If so, how?

DAHP has worked with this agency on project planning & design, project review; avoided or minimized impacts to historic properties; adopted appropriate plans & policies; provided meaningful mitigation; etc.

Questions?
Thank You



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State Preservation Plan survey at: www.dahp.wa.gov/preservationplan



The Washington State Historic Preservation Plan 2019-24:



"Inhabiting our History"

www.dahp.wa.gov/preservationplan



National Historic Preservation Act Of 1966 (As Amended)

“It shall be the responsibility of the State Historic Preservation Officer to administer the State Historic Preservation Program and to... Prepare and implement a comprehensive state-wide historic preservation plan;...”



National Park Service Historic Preservation Planning Program

The Plan:

- Has *statewide focus*-pays attention to preservation issues and players across the state
- Has *active public involvement*-not only in developing the plan, but also in helping to achieve the planning goals
- Has a wide variety of *preservation relevant information*- social, economic, political, legal, and environmental conditions and trends affecting resource preservation
- Addresses *full range of historic and cultural resources*-landscapes, traditional cultural properties, underwater resources; folk-life, language, music, dance, etc., may also be addressed
- *Coordinates with other planning efforts* in the state-such as transportation, recreation, local land-use plans, etc.
- Implementation is *linked directly to SHPO* expenditures of their federal Historic Preservation Fund grant

What does the State Preservation Plan *do*?

- Communicates a vision for where Washington's preservation community wants to be at the end of the planning cycle.
- Communicates goals, strategies, and specific tasks to a broad audience.
- Discusses trends, threats, and opportunities
- for historic preservation in the state.
- It is *not* a plan *for* DAHP



How does DAHP use the Plan?

- Our annual work plan goals and tasks must support the goals in the Preservation Plan.
- The Plan guides identification of partners to achieve the tasks.
- Our budget is adjusted to support tasks in the Plan.
- Projects receiving grant funding should support the Preservation Plan.



How can others use the Plan?

- Learn about statewide historic preservation issues, trends, goals, and efforts.
- Assess how local planning policies, goals, and tools integrate with historic preservation.
- Gives credibility in decision-making processes.



Current Goal Statements

1. Enhance communities by actively engaging historic preservation with other forces shaping our environment.
2. Engage a broad spectrum of the public in preservation; Improve access to information.
3. Strengthen policies and planning processes to enhance informed decision-making for the cross-disciplinary decision-making for managing cultural and historic resources.

What has been accomplished over the past 5 years?

- Grown & strengthened the Main Street program
- Increased # of SEPA reviews
- Implemented Latino Heritage Survey projects
- Engaged with state disaster planning effort
- More engagement with State agencies
- Historic cemetery grant program



Preservation Plan Steering Committee

- Comprised of 30 members from around the state.
- Represents a cross section of historic preservation stakeholders.
- Sets the vision for the plan and guiding principles.
- Shapes and participates in the public participation process.
- Will be briefed on results of public meetings.
- Will review and comment on draft of the plan.



Draft vision statement:

Our shared heritage not only enriches the present, it can also shape the future. The state historic preservation plan seeks to engage with the people of Washington to help them take ownership as enthusiastic stewards of that heritage. Together, we can honor the stories and places of our diverse communities, strengthen economic vitality, promote sustainability, and enhance our sense of place.



Current on-line survey results

- 70% say a historic place they care about has been lost
- 92% say local govt. should have a role in protecting historic places followed by state govt. (88%), and private entities ((87%)
- Over 60% say local govt. is most effective at protecting historic places followed by non-profits (55%), state govt. (48%), and private entities (45%)
- Land use planning, education/training, & sustainability were top 3 most important issues
- Financial incentives is most effective tool (86%), followed by education/training (71%) and govt. regulations (59%)